# Has HOPE VI Transformed Residents Lives? New Findings from the HOPE VI Panel Study



The Urban Institute

Susan J. Popkin, Principal Investigator June 2007



#### The HOPE VI Panel Study

Tracks the living conditions and well-being of residents from five HOPE VI sites where revitalization began in mid to late 2001

Shore Park/Shore Terrace

Wells/Madden

Few Gardens

Easter Hill

East Capitol Dwellings

Atlantic City, NJ

Chicago, IL

Durham, NC

Richmond, CA

Washington, D.C.



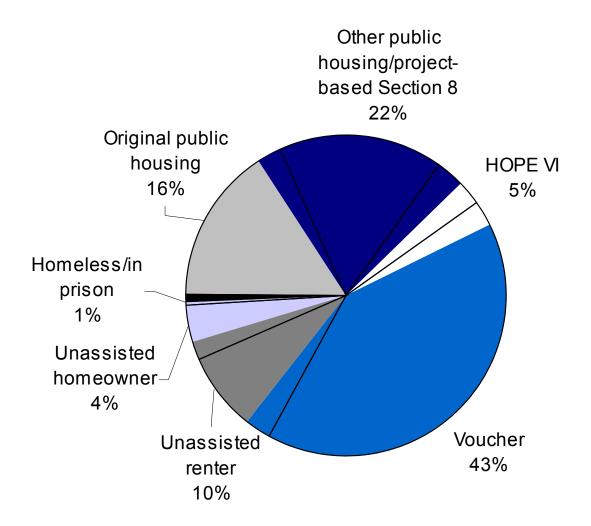
- Baseline survey and interviews pre-relocation (summer 2001)
  - 887 heads of household
- Follow up survey and interviews summer 2003
  - 736 heads of household
- Final survey and interviews summer 2005
  - 715 heads of household
- Response rate was 85% at each wave, among nondeceased



- Majority are African-American, single female heads of households
- Extremely low-income
  - Employment rates low (22% full-time, 17% part-time)
  - Only half graduated high school
- 75% have children; 42% have children under 6
- Approximately 10% are 62 and older



#### Relocation Outcomes, 2005



## **Most Residents Have Not Moved Back**

- Concern that relocation would leave residents concentrated in other very poor, minority communities
- Few in new mixed-income as of 2005; likely to increase as sites are completed.
- Still, for many residents, relocation has meant profound improvements in quality of life

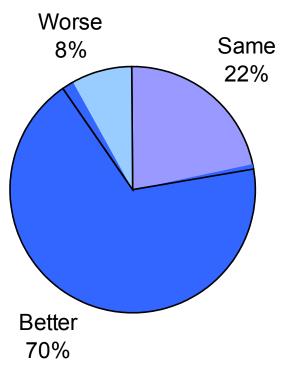


#### **Majority of Movers Have Vouchers**

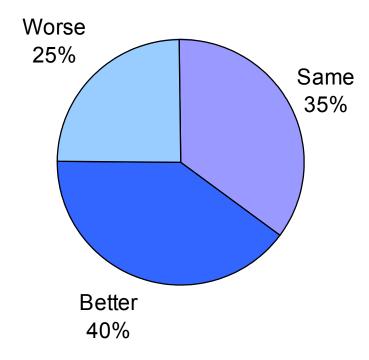
- Voucher movers were slightly better off at baseline
  - younger,
  - more had high school diploma
  - More were employed
- But also very poor, long-term public housing residents;
- Would not have moved without HOPE VI



#### **Current Housing Compared to Baseline**



Voucher holders, 2005

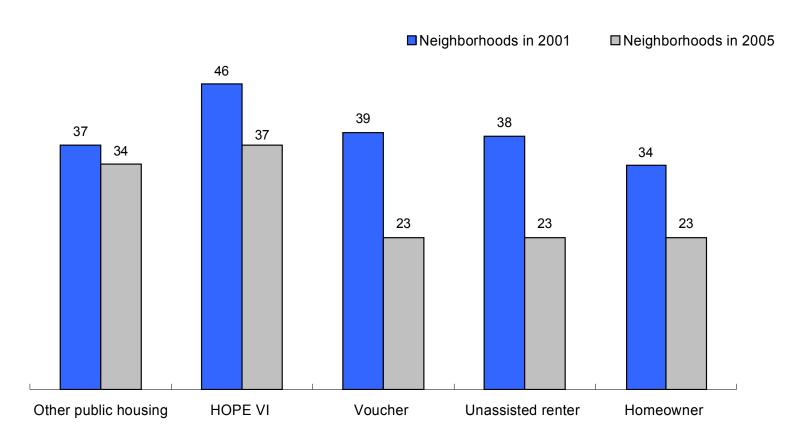


Other public housing residents, 2005



### Voucher Holders Live in Low-Poverty Neighborhoods

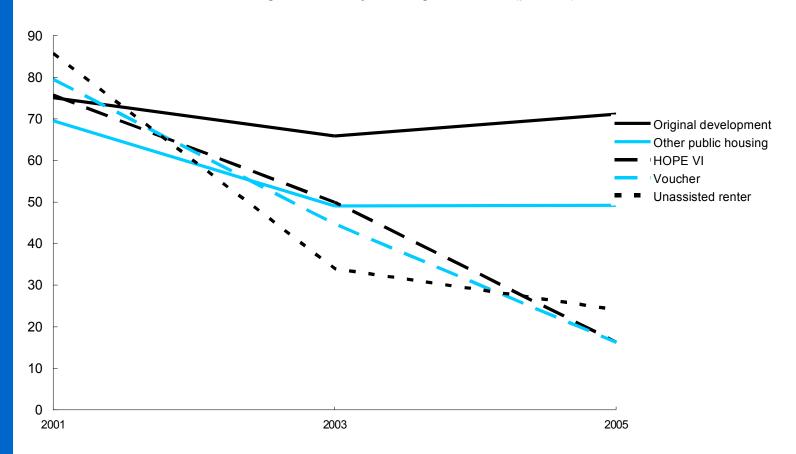
Average Poverty Rates for HOPE VI Panel Study Respondents, by Housing Assistance, 2001 and 2005 (percent)





### Safety Is Biggest Benefit of Relocation

HOPE VI Panel Study Respondents Reporting that Drug Selling in Their Neighborhood Is a "Big Problem," by Housing Assistance (percent)





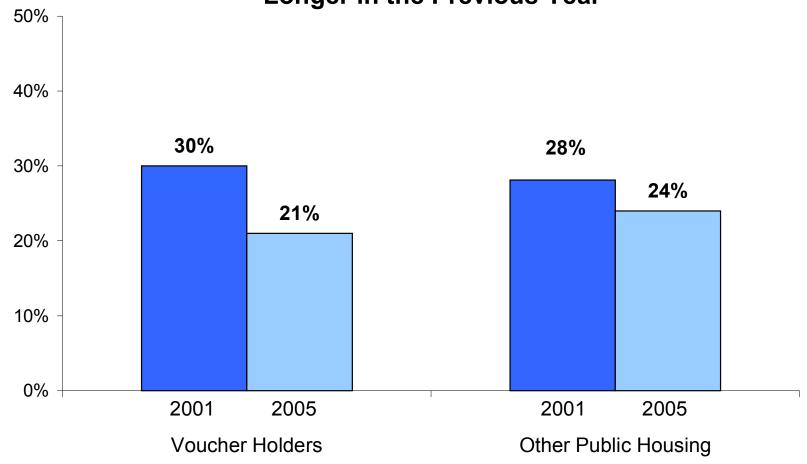
#### **Profound Impacts on Quality of Life**

- Relocatees reported wide range of life improvements including:
  - allowing their children to play outside
  - less fighting among neighborhood children
  - sleeping better and
  - feeling less worried about drug dealing and violent crime



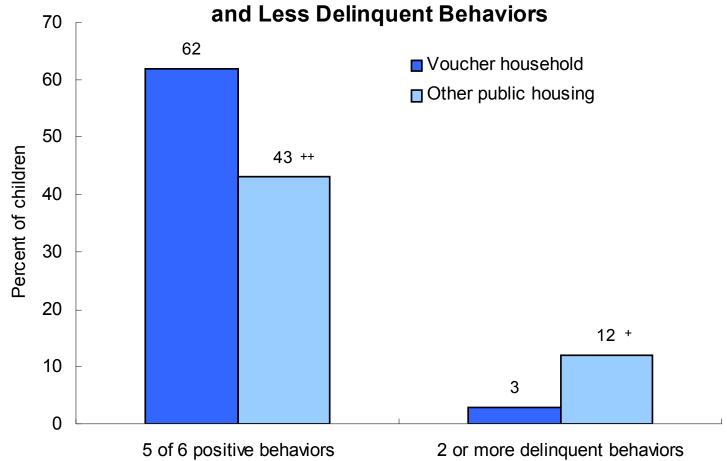
#### **Voucher Holders Feel Less Worried**

Percent Reporting Anxiety Episode of One-month or Longer in the Previous Year



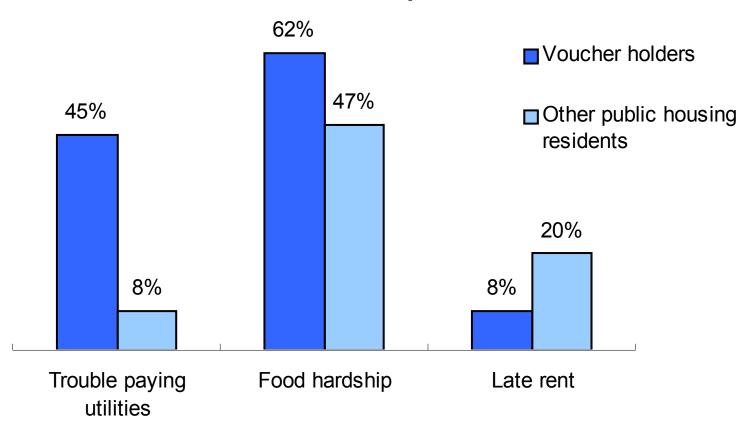
### Children in Voucher Households Also Benefit from Relocation

Children in Voucher Households Exhibit More Positive and Less Delinquent Behaviors



## Voucher Holders Have Trouble Making Ends Meet

#### Financial Hardship in 2005

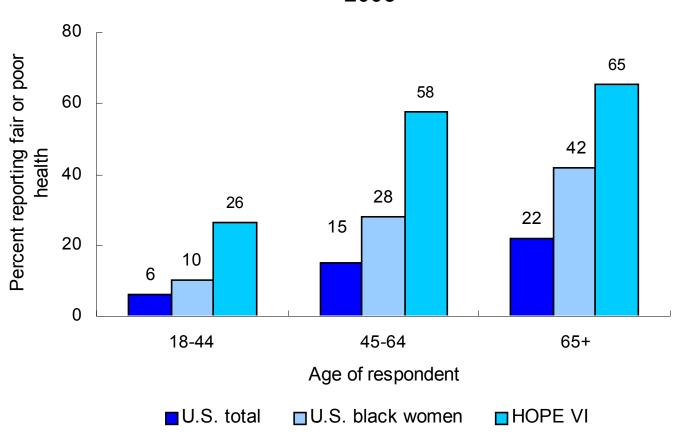


<sup>\*\*</sup>O ifference between voucher holders and public housing residents is statistically significant at the Spercent level.



#### Poor Health is the Biggest Challenge

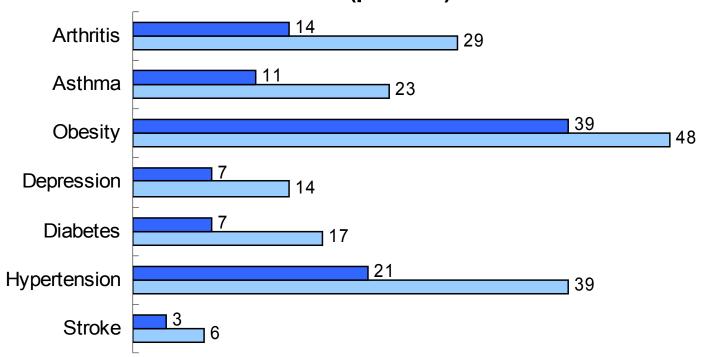
### Self-Reported Health Status of HOPE VI Respondents, 2005





#### Very High Prevalence of Health Problems

Presence of Chronic Illness among HOPE VI Respondents and Black Women Nationwide, 2005 (percent)

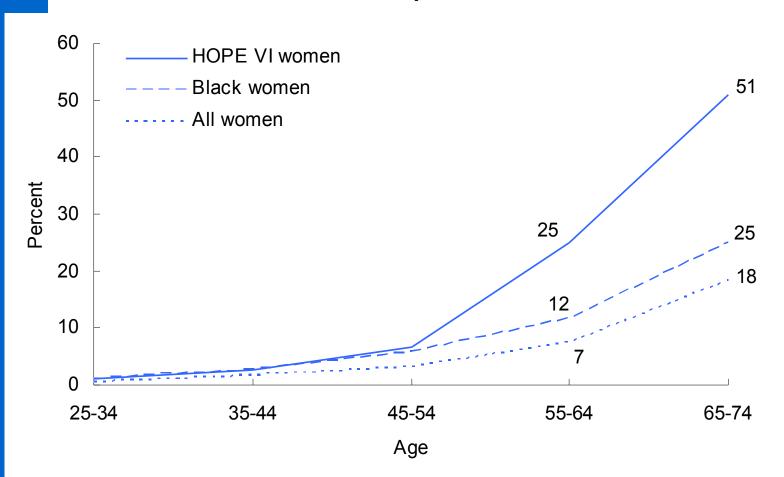


■ HOPE VI sample ■ U.S. black women



### Deaths per 1000 persons: All US Female, African American Female & HOPF VI Female

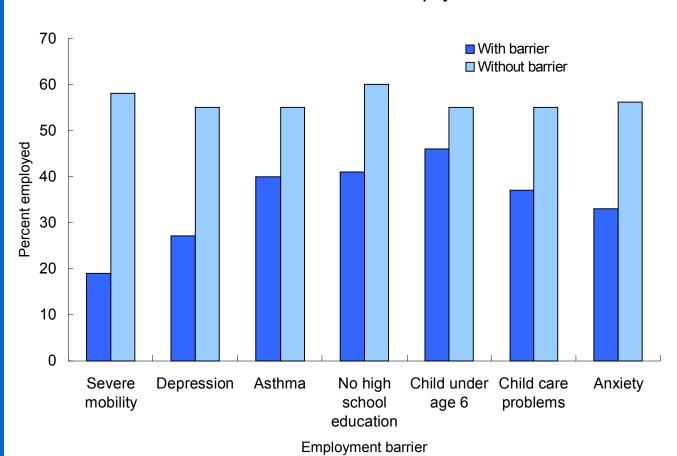
### Mortality Rates for HOPE VI Respondents versus National Samples, 2005





### HOPE VI Did Not Affect Employment

#### **Barriers and Low Employment**





#### **HOPE VI Did Not Cause Homelessness**

Original Residents Homeless and Doubled-Up in Past Year (percent)



## **HOPE VI Is Not the Solution for the** "Hard to House"

- Many "Hard to house" residents stayed in traditional public housing
- Little better off—if at all—than they were at baseline
  - Little improvement in housing quality
  - Modest improvement in safety
- Need for creative approaches

## Conclusions: Most Residents Are Better Off

- For private market and mixed-income movers, HOPE VI has more than met the goal of providing an improved living environment
- Those who remain in traditional public housing have not realized same benefits
- The problem of the hard to house requires a different approach



#### Where Do We Go From Here?

- Encourage more families to choose vouchers
  - But provide ongoing support and second mover counseling
  - Address problems with utility allowances
- Ensure plans are sensitive to children's needs
- Provide extra support to vulnerable residents with health problems during relocation



#### Remaining Challenges

- Address problems in traditional public housing
  - Housing quality and crime
- Develop models to serve "hard to house" families
- Fund HOPE VI revitalization of the remaining stock of severely distressed public housing